

275. If effect is given to our recommendations with regard to the doubles totalizator and a separate 5s. totalizator, then modification will become necessary. There can be no doubt, we think, that the operation of the win-and-place system involves the use of two separate totalizators, since, though operating through one set of machinery (in the case of the electric totalizator), two separate and distinct pools are created. If, then, separate pools are created for doubles betting and for the 5s. betting, the number of totalizators that may be used will have to be increased to four.

SECTION 12.—TELEGRAPHING AND POSTING OF INVESTMENTS

276. Prior to the enactment of section 29 of the Gaming and Lotteries Amendment Act, 1907, it was lawful for racing clubs to accept and act on telegraphic or telephonic requests, instructions, or directions relating to investments on the totalizator. Section 30 prohibited the delivery at racecourses of telegrams relating to betting or investments on the totalizator, and section 33 (3) prohibited any investment on the totalizator elsewhere than at the totalizator itself. These prohibitions were imposed in aid of the policy of the Act which was to confine all betting to racecourses. They have effectively operated to prevent outside investments being received by club officials. They have resulted, however, in the diversion to bookmakers of moneys that otherwise would be invested on the totalizator.

277. In our opinion these provisions, having signally failed to achieve the object sought to be achieved by them, they should be repealed. That repeal is necessarily incidental to any legalized scheme of off-course investments on the totalizator, but, irrespective of the adoption of any such scheme, we recommend that racing clubs be once more authorized to receive totalizator investments by telegram or letter.